



# Wastewater Regionalization Evaluation Update

Somerset, MA

September 2025

Kevin Olson, PE  
Adam Higgins, PE  
Andy Duverge, EIT



# Presentation Overview

---

Initial Draft Evaluation Summary  
Public Comment Summary  
Evaluation Update Summary  
Conclusions

# Scope and Objectives



- Determine if Fall River has capacity/interest to receive wastewater flow from Somerset
- Evaluate how to collect and transport Somerset's wastewater to the Fall River WWTP
- Identify existing infrastructure for Somerset and what must remain after regionalization
- Evaluate permitting requirements, both regulatory and environmental
- Identify capital and operation and maintenance costs for project
- Consider the overall feasibility of regionalization

# Initial Draft Evaluation Summary

---

## Where Could Somerset Regionalize?

- Fall River (best option)
  - No existing wastewater connection
  - Wet weather capacity issues
  - Taunton River adds complexity for construction and permitting

## Existing Somerset Infrastructure

- Collection system and pump stations don't go away
- WPCF TN upgrade needed in interim regardless of regionalization efforts

# Initial Draft Evaluation Summary

---

## New Infrastructure Needed for Regionalization

- Somerset WPCF
  - Convert WPCF to pump station
  - Modify site structures and piping to flow equalization and new pump station
  - Screening facility needed to protect pumps
- Three options explored to convey flow to Fall River
  - Option 1 – Central Street Pump Station (not viable)
  - Option 2 – CSO Tunnel (viable, not reviewed further)
  - Option 3 – Direct to WWTP (viable, further analyzed)

# Connection Option 1 – Central Street Pump Station



## Pros:

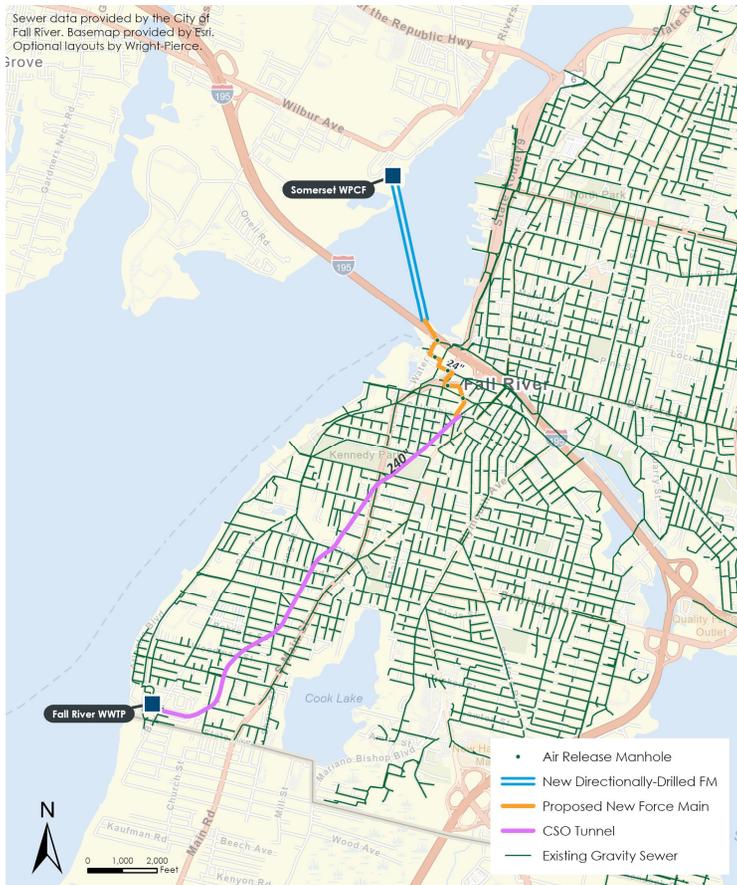
- Closest and largest pump station to the Somerset WPCF
- Capacity for dry weather flows

## Cons:

- No capacity during wet weather flows
- Upstream sewer piping undersized for wet weather flows
- Downstream sewer capacity-limited
- Full replacement required to convey all flow

Option not selected for further evaluation

## Connection Option 2 – CSO Tunnel – Columbia Street



### Pros:

- Adequate capacity for dry-weather flow
- Minimal interference with Fall River collection system

### Cons:

- Needs a new dedicated force main for flow to reach tunnel
- Dedicated force main would cross several state routes, including I-195
- Disrupts residents and businesses

Option not selected for further evaluation

# Connection Option 3 – Fall River WWTP



## Pros:

- Would not affect Fall River collection system
- Accommodates full range of flows
- Least disruptive to Fall River residents

## Cons:

- Located completely within river
  - Difficult installation/constructability
  - Difficult to permit
  - Highest cost

Option selected for further evaluation

## Initial Draft Evaluation Summary – Continued

---

### Permitting

- Lengthy process (10 years)
- MEPA and Inter-Basin Transfer are significant hurdles

### Costs

- Capital costs higher for regionalization
- Annual costs increase significantly
- Life cycle analysis indicates regionalization not cost effective
- Higher sewer fees for Somerset residents

## Public Comment Summary

---



- Some assumptions in report should be reconsidered/revise
- More information on costs needed including quantities, unit costs, and making sure comparison is apples-to-apples
- Option 3 is most expensive, need to review others as well
- Address I/I removal and wet weather flow/capacity for both communities

## Public Comment Summary

---



- NPDES permit compliance and extension request and need for interim TN upgrade during regionalization
- Fall River NPDES permit
- Elaborate on permitting and construction timeline basis
- More involvement needed with the public

# Evaluation Update – Assumptions

---

## Capital Costs

- Removed assumption for one-time connection fee and portion of Fall River WWTP upgrade
- Interim TN upgrade is required – maintained
- Flow EQ needed – maintained

## O&M Costs

- Removed portion of FR annual costs

## Permitting/Schedule

- Changed assumption of all scheduling components occurring non-concurrently

## Evaluation Update – Costs

---



### Capital Costs

- Revised costs throughout to be presented in the same ENR index
- Removed assumption for one-time connection fee and portion of FR WWTP upgrade
- Added capital cost analysis for Option 2
- Added further information on basis, quantities, unit costs, etc.

## Evaluation Update – Costs



### O&M Costs

- Added future Somerset WPCF TN costs
- Added increase for Somerset annual costs based on flow increase
- Removed portion of FR annual costs
- Revised FR user charge rate analysis
- Added debt service analysis

## Evaluation Update – Costs Continued

---

### Life-Cycle

- No change in method

### Present Worth Analysis Added

- Analysis that estimates the current value of a future sum of money
- Capital costs plus the present worth future O&M costs

## Capital Costs – Assumptions and Estimates

---

- Based on extensive experience bidding municipal construction projects in this area, the following estimates were applied:
  - 10% General Contractor overhead and profit
  - 7.5% General Contractor markup on Subcontractor work
  - 2% allowance for unit price items
  - 12% allowance for General Contractor General Conditions
  - 30% design contingency
  - 3% annual inflation rate
  - 5% construction contingency
  - 25% allowance for technical services (engineering)
  - 2% allowance for legal/administrative services
  - 1% allowance for financing (such as interim interest)
  - ENR Index 13839, May 2025

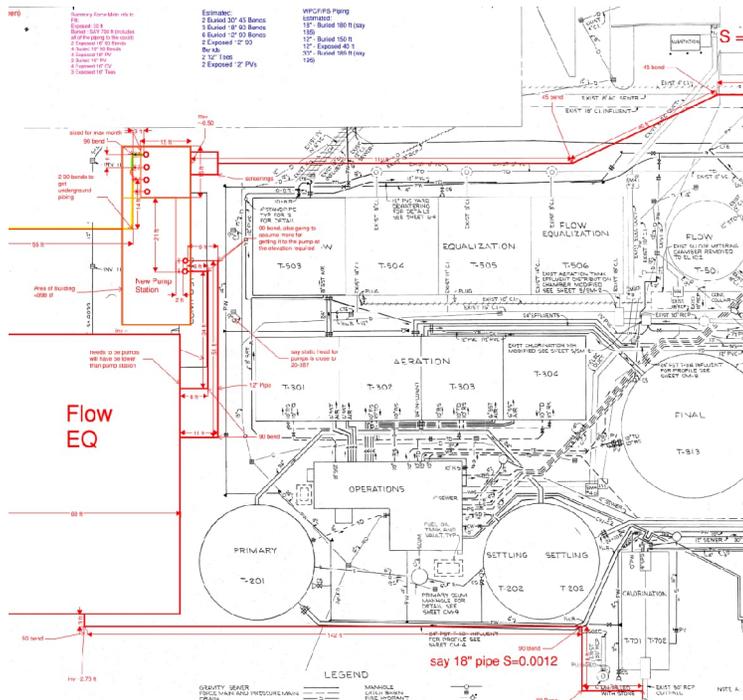
## Capital Costs – New Pump Station Key Unit Costs



### Unit Costs

- Concrete – \$2,000/cubic yard
- Site Gravity Piping – \$125/linear foot
- Site Force Main Piping – \$115/linear foot
- Pumps
  - Flow Equalization – \$50,000 each
  - Submersible – \$75,000 each
- Screens and Compactors – \$250,000 each
- Building
  - Foundation – utilizes concrete costs
  - Building – \$750/square foot

# Capital Costs – New Somerset Pump Station Quantities



## Capital Costs – New Collection System Key Unit Costs

---



### Unit Costs

- 24-inch HDPE (high-density polyethylene), directionally drilled – \$800 per linear foot
- 24-inch PVC (polyvinyl chloride) sewer, open cut – \$700 per linear foot
- Manholes – \$7,500 each
- Air Release Manholes – \$10,000 each

## Capital Costs – New Collection System Quantities

---

### Option 2

- 8,550 feet of 24-inch directionally drilled HDPE dual force main
- 4,100 feet of 24-inch HDPE force main
- 5 air release manholes

### Option 3

- 10,250 feet of 24-inch directionally drilled HDPE dual force main
- 25,250 feet of 24-inch HDPE dual force main laid along coast
- 430 feet of 24-inch sewer
- 5 manholes

## Costs – O&M

---

### Regionalization

- Existing Somerset pump stations and collection system – increased 20% based on projected future flow increase
- New pump station
  - Labor, parts, power
- Fall River user charge
  - Used current FR Residential rate of \$10.84/1,000 gallons
  - Total volume of wastewater conveyed – 1.5 billion gallons per year (4.2 mgd ADF)
- Annual Debt Services

## Costs – O&M

---

### No Regionalization

- Somerset WPCF upgrade
- Somerset collection system and pump stations
- Increases in costs for both solids handling and TN upgrades
- Annual debt service
- 20% overall increase to account for increase in flow
  - Increase from current 3.52 mgd to permitted 4.2 mgd

## Capital Costs – Summary

| Item  | No Regionalization  | Regionalization Option 2 | Regionalization Option 3 |
|---|---------------------|--------------------------|--------------------------|
| Somerset WPCF Upgrade                           | \$75,000,000        | N/A                      | N/A                      |
| Somerset WPCF TN Interim Upgrade                | N/A                 | \$35,000,000             | \$35,000,000             |
| Somerset New Pump Station and Flow Equalization | N/A                 | \$16,000,000             | \$16,000,000             |
| New Collection System                           | N/A                 | \$21,600,000             | \$61,000,000             |
| <b>Total</b>                                    | <b>\$75,000,000</b> | <b>\$72,600,000</b>      | <b>\$112,000,000</b>     |

## O&M Costs

| Item   | No Regionalization | Regionalization Option 2 | Regionalization Option 3 |
|--|--------------------|--------------------------|--------------------------|
| Future Collection System and Pump Station Annual Costs                 | \$3,900,000        | N/A                      | N/A                      |
| Somerset Collection and Pumping Annual Costs                           | N/A                | \$1,400,000              | \$1,400,000              |
| Expected Change in TN Electrical and Solids Disposal in Costs and Flow | \$1,000,000        | N/A                      | N/A                      |
| New Pump Station and Flow EQ Annual Costs                              | N/A                | \$400,000                | \$400,000                |
| Fall River User Charge FY26 Residential Rate                           | N/A                | \$16,600,000             | \$16,600,000             |
| Debt Service (2 % over 20 years)                                       | \$4,600,000        | \$4,400,000              | \$6,800,000              |
| <b>Total</b>   | <b>\$9,500,000</b> | <b>\$22,800,000</b>      | <b>\$25,200,000</b>      |

## Costs – Life Cycle

|   | No Regionalization   | Regionalization Option 2 | Regionalization Option 3 |
|---|----------------------|--------------------------|--------------------------|
| Current Capital Cost                              | \$75,000,000         | \$72,600,000             | \$111,100,000            |
| Current O&M Costs                                 | \$9,500,000          | \$22,800,000             | \$25,200,000             |
| <b>Life Cycle</b>                                 |                      |                          |                          |
| 20-Year Capital Costs (2% interest over 20 years) | \$111,400,000        | \$107,900,000            | \$166,400,000            |
| 20-Year O&M Costs (3% inflation over 20 years)    | \$255,300,000        | \$614,200,000            | \$678,900,000            |
| <b>Total</b>                                      | <b>\$366,700,000</b> | <b>\$722,100,000</b>     | <b>\$845,300,000</b>     |

## Costs – Present Worth

| Item                | No Regionalization | Regionalization Option 2 | Regionalization Option 3 |
|---------------------|--------------------|--------------------------|--------------------------|
| Capital             | \$75,000,000       | \$72,600,000             | \$112,000,000            |
| O&M                 | \$141,400,000      | \$340,100,000            | \$375,900,000            |
| Total Present Worth | \$216,400,000      | \$412,700,000            | \$487,900,000            |

## Costs – Fall River Cost Considerations

---

- Current Somerset User Rate – \$7.10 per 1,000 gallons
  - With 31.5% infrastructure rate fee – \$9.34 per 1,000 gallons
- Current Fall River Residential User Rate – \$10.84 per 1,000 gallons
  - Out-of-city rate per other IMAs – 1.55 times residential rate (equates to \$16.80 per 1,000 gallons)
  - Fall River unlikely to charge Somerset less than FR residents
  - Once IMA is negotiated, no further power in rate setting for Somerset
- Sewer rates increased by 24% in FY2025
  - Expected to keep increasing by 5% per year for the next 5 years
  - City Council voted down increase in FY26

## Costs – Fall River Cost Considerations Continued

---

- Fall River O&M costs projected to rise from \$13.3 million in FY2019 to \$30.9 million by FY2039
  - User rates will increase to offset the costs
  - Once IMA in place, user rate increases directly pass through to IMA partners
- Fall River has \$200 million in WWTP upgrades and \$150 million in CSO/collection system improvements to address by 2040 (old estimates, may be under current costs significantly)
- NPDES permit TN limit is coming

## Fall River WWTP Recommended Upgrades and Estimated Capital Costs

| Contract  | Estimated Costs,<br>Facilities Plan (2018) | Estimated Costs<br>(2025) |
|---|--|---------------------------|
| Contract No. 1 – Incinerator Building Demolitions and Site Electrical Upgrade | \$12,000,000                               | Complete                  |
| Contract No. 2 – Facility Rehabilitation, Phase I                             | \$51,000,000                               | Complete                  |
| Contract No. 3 – Phase II   | \$30,000,000                               | \$38,000,000              |
| Contract No. 4 – Phase III  | \$28,000,000                               | \$35,000,000              |
| <b>Contract No. 5 – Nitrogen Removal Upgrade</b>                              | <b>\$79,000,000</b>                        | <b>\$99,000,000</b>       |
| Contract No. 6 – Outfall Replacement  | \$10,000,000                               | \$12,500,000              |
| Other Smaller Contracts   | \$12,000,000                               | \$15,000,000              |
| <b>Total</b>  | <b>\$222,000,000</b>                       | <b>\$199,500,000*</b>     |

\*could be significantly underestimated based on current construction costs

## Regionalization Permitting/Schedule

---

- Permitting
  - IMA – Likely a 2-year process and must precede any other permit negotiations
  - Permitting and legal review – Minimum of two years
- Design
  - Design of flow equalization and pump station with all pertinent equipment to convey flow to Fall River – approximately 2 years (can occur concurrently with some permitting items)
- Construction
  - Approximately 3 years
- Minimum of 8 years to complete project (Expected 2034 if project is initiated in 2026)
  - Compliance for TN removal at Somerset WPCF is required by 2030

## Regionalization Environmental Benefits

---



- “Remove” a wastewater discharge to Taunton River
- Full secondary treatment through Somerset WPCF, primary/disinfection only through Fall River WWTP for flows over 50 mgd
- Same treatment standards/permit limits between the two facilities for BOD, TSS, Pathogens, but more stringent limit for Total Nitrogen in Somerset
- Could exacerbate CSO issues in Fall River depending on connection point
- Not an overall environmental benefit to the river



THANK YOU

---